# **OWYHEE COUNTY, IDAHO**

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Report on Audited
Basic
Financial Statements
and
Supplemental Information

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For the Year Ended September 30, 2013

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#### **Independent Auditor's Report**

Board of Commissioners Owyhee County, Idaho Murphy, Idaho

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Owyhee County, Idaho (the County) as of and for the year ended September 30, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Owyhee County, Idaho, as of September 30, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedule of funding progress and budgetary comparison information on pages 28 through 32 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Owyhee County, Idaho has not presented management's discussion and analysis that governmental accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Owyhee County, Idaho's basic financial statements. The supplemental information (pages 33 to 46) is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2014 on our consideration of Owyhee County, Idaho's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Owyhee County, Idaho's internal control over financial reporting and compliance.

Zwygart & Associates PC

Nampa, Idaho March 14, 2014

Statement of Net Position September 30, 2013

	Primary	
	Government	
	Governmental	Component
	Activities	Unit
Assets		
Cash and Cash Equivalents	\$ 1,477,201	\$ 39,266
Receivables, Net:		
Property Taxes	138,342	-
Due From Other Governments	33,576	-
Prepaid Items	35,441	-
Noncurrent Cash and Cash Equivalents	3,319,243	-
Capital Assets:		
Land	626,628	-
Buildings and Improvements, Net	3,803,282	-
Equipment, Net	582,327	
Total Capital Assets	5,012,237	
Total Assets	10,016,040	39,266
Liabilities		
Accounts Payable and Other Current Liabilities	318,059	-
Long-Term Liabilities:		
Due Within One Year:		
Compensated Absences	38,324	-
Due in More Than One Year:		
Other Post-Employment Benefits	21,061	-
Compensated Absences	38,320	
Total Liabilities	415,764	
Deferred Inflows		
Unavailabe Revenue	16,430	
Net Position		
Invested in Capital Assets, Net of Related Debt	5,012,237	-
Restricted	1,932,230	-
Unrestricted	2,639,379	39,266
Total Net Position	\$ 9,583,846	\$ 39,266

The accompanying notes are an integral part of the financial statements.

Statement of Activities
For the Year Ended September 30, 2013

Net (Expense) Revenue and

								Changes in N	let P	osition
			Program Revenues			Primary				
			Ch	narges for		erating	Capital	Government		
				rvices and		ants and	Grants and	Governmental	Co	mponent
	Ex	penses		Sales	Cor	tributions	Contributions	Activities		Unit
Primary Government:		•								
Governmental Activities:										
General Government	\$ 2,	,553,576	\$	204,767	\$	34,007	\$ -	\$ (2,314,802)	\$	-
Public Safety	2.	,285,907		164,394		42,823	-	(2,078,690)		-
Highways and Streets	1,	,094,141		196,356		21,515	-	(876,270)		-
Sanitation		344,068		68,760		-	-	(275,308)		-
Health		51,871		-		31,079	-	(20,792)		-
Welfare		429,128		-		-	-	(429,128)		-
Education		29,250		-		-	-	(29,250)		-
Culture and Recreation		141,983		34,808		5,305		(101,870)		
<b>Total Primary Government</b>	\$ 6,	,929,924	\$	669,085	\$	134,729	\$ -	(6,126,110)		
Component Unit:										
Fair Board	\$	29,767	\$	13,584	\$	135	\$ -			(16,048)
			Gei	neral Revei	nues:					
			Ρ	roperty Tax	œs			2,606,284		-
			In	ntergovernn	nenta	l		3,231,986		24,494
			_	ther				406,785		-
			U	Inrestricted	Inve	stment Ear	nings	49,851		3
			С	hange in F	air M	arket Value	of Investments	(168,428)		-
				isposal of A				(6,236)		
							Special Items	6,120,242		24,497
				ange in Net				(5,868)		8,449
				Position, E	_	•	ar	9,589,714		30,817
			Not	Position, E	End o	f Voor		\$ 9,583,846	\$	39,266

Balance Sheet -Governmental Funds September 30, 2013

				Other	Total	
		Road and	Indigent	Governmental	Governmental	
	General	Bridge	and Charity	Funds	Funds	
Assets						
Cash and Cash Equivalents	\$ 2,801,810	\$ 815,730	\$ 265,463	\$ 913,441	\$ 4,796,444	
Property Taxes Receivable, Net	55,724	15,265	15,179	52,174	138,342	
Due From Other Governments	31,559	2,017	-	-	33,576	
Prepaid Items	26,570	3,868	553	4,450	35,441	
Total Assets	\$ 2,915,663	\$ 836,880	\$ 281,195	\$ 970,065	\$ 5,003,803	
Liabilities:						
Salaries and Benefits Payable	\$ 32,538	\$ 5,854	\$ 609	\$ 8,016	\$ 47,017	
Warrants and Accounts Payable	138,482	41,606	29,831	61,123	271,042	
Total Liabilities	171,020	47,460	30,440	69,139	318,059	
Deferred Inflows:						
Unavailable Revenue - Property Tax	70,422	15,150	15,425	52,545	153,542	
Fund Balances:						
Nonspendable - Prepaid Items	26,570	3,868	553	4,450	35,441	
Restricted	-	770,402	234,777	843,931	1,849,110	
Unassigned	2,647,651				2,647,651	
Total Fund Balance	2,674,221	774,270	235,330	848,381	4,532,202	
Total Liabilities, Deferred Inflows		_				
and Fund Balances	\$ 2,915,663	\$ 836,880	\$ 281,195	\$ 970,065	\$ 5,003,803	

Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position September 30, 2013

Total Fund Balances - Governmental Funds		\$ 4,532,202
Amounts reported for governmental activities in the Statement of Net Pos different because of the following:	sition are	
Capital assets used in governmental activities are not financial resources therefore, are not reported in governmental funds. Those assets consist		
Land Buildings and Improvements, Net of \$4,741,532 Accum. Depreciation Equipment, Net of \$3,239,376 Accumulated Depreciation	\$ 626,628 3,803,282 582,327	5,012,237
Property taxes receivable will be collected this year, but are not available to pay for current period's expenditures and, therefore, are deferred in the	_	137,112
Long-term liabilities applicable to the County's governmental activities are payable in the current period and, accordingly, are not reported as fund li liabilities - both current and long-term - are reported in the Statement of N	abilities. All	
Other Post-Employment Benefits Compensated Absences	(21,061) (76,644)	(97,705)

Net Position of Governmental Activities

\$ 9,583,846

Statement of Revenues, Expenditures, and
Changes in Fund Balances Governmental Funds
For the Year Ended September 30, 2013

				Other	Total
		Road and	Indigent	Governmental	Governmental
	General	Bridge	and Charity	Funds	Funds
Revenues					
Property Taxes	\$ 1,082,676	\$ 373,510	\$ 250,063	\$ 888,377	\$ 2,594,626
Intergovernmental	1,975,266	941,734	69,314	245,672	3,231,986
Grants and Contributions	65,373	-	-	69,356	134,729
Charges for Services	572,032	31,096	-	65,957	669,085
Other Revenues	143,334	2,776	84,202	176,473	406,785
Interest Earned	49,851	-	-	-	49,851
Total Revenues	3,888,532	1,349,116	403,579	1,445,835	7,087,062
Expenditures					
Current:	4 077 400			000 407	0.007.007
General Government	1,677,190	-	-	620,107	2,297,297
Public Safety	2,044,543	4 000 400	-	98,494	2,143,037
Highways and Streets	-	1,033,462	-	-	1,033,462
Sanitation	-	-	-	338,579	338,579
Health	-	-	-	51,871	51,871
Welfare	-	-	429,128	-	429,128
Education	-	-	-	29,250	29,250
Culture and Recreation	-	-	-	122,197	122,197
Capital Outlay	91,376	160,684	- 100 100	53,620	305,680
Total Expenditures	3,813,109	1,194,146	429,128	1,314,118	6,750,501
Excess (Deficiency) of Revenues					
Over Expenditures	75,423	154,970	(25,549)	131,717	336,561
Other Financing Sources (Uses)					
Sale of Assets	6,640	-	-	-	6,640
Change in Fair Market Value of					
Investments	(168,428)	-	-		(168,428)
Transfers In	-	-	-	7,800	7,800
Transfers Out	(7,800)			<u>-</u>	(7,800)
Total Other Financing Sources (Uses)	(169,588)			7,800	(161,788)
Net Change in Fund Balances	(94,165)	154,970	(25,549)	139,517	174,773
Fund Balances - Beginning	2,768,386	619,300	260,879	708,864	4,357,429
Fund Balances - Ending	\$ 2,674,221	\$ 774,270	\$ 235,330	\$ 848,381	\$ 4,532,202

The accompanying notes are an integral part of the financial statements.

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds to the Statement of Activities For the Year Ended September 30, 2013

Total Net Change in Fund Balance - Governmental Funds

\$ 174,773

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their useful lives as depreciation expense. Conversely, disposals of capital assets do not report a gain or loss in the governmental funds but in the Statement of Activities the remaining cost of the asset(s) is written off. In the current period these amounts are:

Capital Outlay	\$ 177,290
Depreciation Expense	(349,298)
Disposed Assets	(12,876)
Net	(184,884)

Because some property taxes will not be collected for several months after the County's fiscal year ends, they are not considered as "available" revenues in the governmental funds and are, instead, counted as deferred tax revenues. They are, however, recorded as revenues in the Statement of Activities.

11,658

Compensated absences and other post-employment benefits reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. This amount represents the net change in compensated absences and other post-employment benefits.

(7,415)

Change in Net Position of Governmental Activities

\$ (5,868)

# Statement of Fiduciary Net Position - Fiduciary Funds 9/30/2013

Acceta	Ag	Agency Funds	
Assets Cash and Investments	\$	3,118,180	
Property Taxes Receivable		103,871	
Total Assets	\$	3,222,051	
Liabilities	Φ.	070.000	
Warrants and Accounts Payable	\$	278,368	
Due to Other Funds or Taxing Units	Ф.	2,943,683	
Total Liabilities	<u> </u>	3,222,051	

Balance Sheet -Component Unit September 30, 2013

	Fa	air Board
Assets		
Cash and Cash Equivalents	\$	39,266
Total Assets	<u>\$</u>	39,266
Liabilities Accounts Payable and Other Current Liabilities Total Liabilities	\$	0
Fund Balance		
Unassigned		39,266
Total Liabilities and Fund Balance	\$	39,266

Statement of Revenues, Expenditures, and Changes in Fund Balance - Component Unit For the Year Ended September 30, 2013

	Fair Board	
Revenues		
Charges for Services	\$	13,584
Grants and Contributions		135
Intergovernmental		24,494
Miscellaneous		3
Total Revenues		38,216
Expenditures Current:		
Operating Expenditures		29,767
Total Expenses		29,767
Net Change in Fund Balances		8,449
Fund Balances - Beginning		30,817
Fund Balances - Ending	\$	39,266

Notes to Financial Statements For the Year Ended September 30, 2013

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Owyhee County, Idaho (the County) operates under the direction of a Board of Commissioners, who are responsible for the various operations of the County. The accompanying basic financial statements present the County (the primary government) and its component units. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County.

The accounting policies of the County conform to generally accepted accounting principles as applicable to governmental units.

#### **Discretely Presented Component Units**

Component units are legally separate organizations for which the County is financially accountable. Financial accountability exists if the County appoints a voting majority of the organization's governing board and either 1) is able to impose its will on the organization or 2) a potential exists for the organization to provide financial benefits to, or impose financial burdens on, the County. Based on the foregoing criteria, the following entities are considered component units of the County:

Owyhee County Fair Board was created for the purpose of conducting fair
activities within the County. The Fair Board is governed by a board
appointed by the county commissioners and the County is able to impose
its will on the organization. During the year the County provided support to
the Fair Board in the amount of \$24,494. The Fair Board was audited along
with the County and its financial statements are presented as a discretely
presented component unit.

#### B. Basis of Presentation, Basis of Accounting

#### Basis of Presentation

Government-wide Statements: The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall County, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

Notes to Financial Statements For the Year Ended September 30, 2013

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function.
- Indirect expenses expenses of the County related to the administration and support of the County's programs, such as personnel and accounting, are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes and state formula aid, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

- General fund. This is the County's primary operating fund. It accounts for all financial resources of the County, except those required to be accounted for in another fund.
- Road and Bridge fund. This fund accounts for repairs and maintenance of roads and bridges and construction of new roads and bridges.
- Indigent and Charity fund. This fund accounts for all medical payments on behalf of county citizens who are not able to pay for themselves.

The County reports the following fiduciary fund types:

Agency funds. These funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments, and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Notes to Financial Statements For the Year Ended September 30, 2013

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Basis of Accounting**

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, and claims and judgments, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

#### Property Taxes

In accordance with Idaho law, ad-valorem property taxes are levied in September for each calendar year. Taxes are recorded by the County using the modified accrual basis of accounting. Levies are made on or before the 2nd Monday of September. All of the personal property taxes and one-half of the real property taxes are due on or before the 20th of December. The remaining one-half of the real property tax is due on or before June 20th of the following year. A lien is filed on property three years from the date of delinquency. The property tax calendar is as follows:

Date property is valued

Date tax is levied

Date taxes are billed

Second Monday of July

Second Monday of September

November 20

Date taxes are collected One half on December 20 and one half on the following June 20

Date taxes become a lien First day of January of the

succeeding year

Notes to Financial Statements For the Year Ended September 30, 2013

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Fund Balance Reporting in Governmental Funds

Different measurement focuses and bases of accounting are used in the government-wide Statement of Net Position and in the governmental fund Balance Sheet. The District uses the following fund balance categories in the governmental fund Balance Sheet:

- Nonspendable. Balances, for example, in permanent funds, prepaid expenses, and inventories that are permanently precluded from conversion to cash.
- Restricted. Balances constrained to a specific purpose by enabling legislation, external parties, or constitutional provisions.
- Unassigned. Balances available for any purpose.

The remaining fund balance classifications (committed and assigned) are either not applicable or no formal policy has yet been established to be able to utilize such classifications of fund balance. However, if there had been committed funds, these amounts would have been decided by the Board of Commissioners, the County's highest level of decision making authority, through a formal action. The Board of Commissioners would also have the authority to assign funds or authorize another official to do so.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position/fund balances available to finance the program. When both restricted and unrestricted resources are available for use, it is the government's intent to use restricted resources first, then unrestricted resources as they are needed.

There is also no formal policy regarding the use of committed, assigned, or unassigned fund balances. However, it is the County's intent that when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the County considers committed amounts to be reduced first, followed by assigned amounts, and then unassigned amounts.

Notes to Financial Statements For the Year Ended September 30, 2013

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The purpose of the special revenue funds that are restricted are as follows:

Fund	Purpose
Road and	Revenues in this fund come from levied property taxes, federal
Bridge	forest funds, other intergovernmental revenue and grants that are to
	be used for maintaining and improving roads and bridges within the
	County.
Indigent	Revenues in this fund come from levied property taxes,
and	intergovernmental revenues, and other revenues that are to be used
Charity	to provide assistance for qualified individuals for health care
	services.
Nonmajor	Revenues in these funds come from levied property taxes,
Special	intergovernmental revenue, grants, charges for services, and other
Revenue	revenues that are to be used for items ranging from public
Funds	assistance and safety, health and sanitation, maintenance and
	improvement of public ways and facilities, culture and recreation,
	and other governmental type activities.

#### C. Assets and Liabilities

#### Cash Equivalents

The County requires all cash belonging to the County to be placed in custody of the Treasurer. A "Pooled Cash" concept is therefore used in maintaining the cash and investment accounts in the accounting records. Under this method, all cash is pooled for investment purposes and each fund has equity in the pooled amount. All amounts included in the pooled cash and investment accounts are considered to be cash and cash equivalents. See Note 2.

#### Capital Assets

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed assets are reported at estimated fair value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements are shown below:

Notes to Financial Statements For the Year Ended September 30, 2013

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

	Capitalization	Depreciation	Estimated
	<u>Policy</u>	Method	<u>Useful Life</u>
Buildings and Improvements	\$5,000	Straight-Line	15 – 40 Years
Equipment	\$5,000	Straight-Line	5 – 15 Years

The County (a phase three government) has elected not to report major general infrastructure assets retroactively. General infrastructure assets include all roads and bridges and other infrastructure assets acquired subsequent to October 1, 2003. Since October 1, 2003, the County has acquired no new infrastructure assets.

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over their estimated useful lives.

#### Accounts Receivable

Accounts receivable of the governmental activities consists of property taxes, sales taxes, use taxes, state grants, federal grants and other miscellaneous receivables. The allowance for doubtful accounts for the governmental activities is zero as of September 30, 2013.

#### Warrants and Accounts Payable

Warrants and accounts payable represent debt obligations that will be paid within the next billing cycle. Amounts shown are not over 60 days past due.

#### **Compensated Absences**

The total portion of unpaid personal leave is budgeted in the next year's budget. Personal leave compensation is calculated on an individual basis according to an employee's total years worked and total hours worked per week.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Notes to Financial Statements For the Year Ended September 30, 2013

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#### 2. CASH AND INVESTMENTS

#### **Deposits**

As of September 30, 2013, the carrying amount of the County's deposits was \$3,158,179 and the respective bank balances totaled \$2,407,181. Of the total bank balance, \$5,119 was not insured or collateralized with pooled securities held by the pledging institution in the name of the County.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned. As of September 30, 2013, \$5,119 of the County's deposits were not covered by the federal depository insurance or by collateral held by the County's agent or pledging financial institution's trust department or agent in the name of the County, and thus were exposed to custodial credit risk. The County does not have a formal policy limiting its exposure to custodial credit risk.

#### Custodial Credit Risk – Investments

Custodial credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. The U.S. government bonds, the asset back securities, \$23,583 of the money market accounts, and all of the certificates of deposit are held by Multi-Bank Securities, Inc. totaling \$3,251,897. The certificates of deposits are issued through FDIC insured banks and, therefore, are insured. The County does not have a formal policy limiting its custodial credit risk for investments.

#### **Interest Rate Risk**

The County does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

#### Investments

The County voluntarily participates in the State of Idaho Investment Pool, which was not rated. The pool is not registered with the Securities and Exchange Commission or any other regulatory body. Oversight of the pool is with the State Treasurer, and Idaho Code defines allowable investments. The fair value of the County's investment in the pool is the same as the value of the pool shares.

Notes to Financial Statements For the Year Ended September 30, 2013

#### 2. CASH AND INVESTMENTS (continued)

The County also holds other investments. The County follows Idaho Statute that outlines qualifying investment options as follows:

Idaho Code authorizes the County to invest any available funds in obligations issued or guaranteed by the United States Treasury, the State of Idaho, local Idaho municipalities and taxing districts, the Farm Credit System, or Idaho public corporations, as well as time deposit accounts and repurchase agreements.

The County's investments at September 30, 2013, are summarized below:

			Investment Maturities (in Years)				
Investment Type	Rating	Fair Value	Less than 1		1 - 5	>5	
External Investment Pool	None	\$1,536,715	\$1,536,715	\$	0	\$ 0	
U.S. Government Bonds	AAA	2,425,409	0		200,026	2,225,383	
Certificates of Deposit	N/A	299,826	0		235,766	64,060	
Asset Backed Securities	N/A	594,008	0		0	594,008	
Money Market	N/A	1,720	1,720		0	0	
		\$4,857,678	\$1,538,435	\$	435,792	\$2,883,451	

At year-end, the cash and cash equivalents reported in the basic financial statements are made up of the following categories:

	Go	vernmental	Со	mponent		Fiduciary
		Activities		Unit	Total	Funds
Cash and cash equivalents	\$	(61,234)	\$	39,266	\$ (21,968)	\$3,118,180
Investments categorized as deposits		4,857,678		0	 4,857,678	0
	\$	4,796,444	\$	39,266	\$ 4,835,710	\$3,118,180

The following accounts are not recorded on the County's books:

	Boo	k Balance	Bank Balance		
Tax Collector	\$	764	\$	16,520	
Tax Collector Trust		39,121		39,121	
Inmate Trust		22,811		23,726	
	\$	62,696	\$	79,367	

#### DUE FROM OTHER GOVERNMENTS

Amounts due from other governments consists of ag replacement tax revenue of \$41,758 due from the State of Idaho.

Notes to Financial Statements For the Year Ended September 30, 2013

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#### 4. CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2013, was as follows:

	Balance			Balance
	10/1/2012	Additions	Disposals	9/30/2013
Governmental Activities:				
Capital Assets Not Being Depred	ciated:			
Land	\$ 626,628	3 \$ 0	\$ 0	\$ 626,628
Capital Assets Being Depreciate	d:			
Buildings and Improvements	8,539,814	5,000	0	8,544,814
Equipment	3,774,04	172,290	124,632	3,821,703
Total Historical Cost	12,313,859	9 177,290	124,632	12,366,517
Less: Accumulated Depreciation	on			
Buildings and Improvements	4,539,914	201,618	0	4,741,532
Equipment	3,203,452	2 147,680	111,756	3,239,376
Total Acc. Depr.	7,743,366	349,298	111,756	7,980,908
Net Depreciable Assets	4,570,493	(172,008)	12,876	4,385,609
Governmental Activities				
Capital Assets - Net	\$ 5,197,12	1 \$ (172,008)	\$ 12,876	\$ 5,012,237

Depreciation expense was charged to the functions of the County as follows:

Governmental Activities:	
General Government	\$ 120,474
Public Safety	142,870
Sanitation	5,489
Highways and Streets	60,679
Culture and Recreation	19,786
	\$ 349,298

#### 5. PENSION PLAN

Public Employee Retirement System of Idaho (PERSI) - The PERSI Base Plan, a cost sharing multiple-employer public retirement system, was created by the Idaho State Legislature. It is a defined benefit plan requiring that both the member and the

Notes to Financial Statements For the Year Ended September 30, 2013

#### 5. PENSION PLAN (continued)

employer contribute. The Plan provides benefits based on members' years of service, age, and compensation. In addition, benefits are provided for disability, death, and survivors of eligible members or beneficiaries. The authority to establish and amend benefit provisions is established in Idaho Code. Designed as a mandatory system for eligible state and school district employees, the legislation provided for other political subdivisions to participate by contractual agreement with PERSI. After five years of credit service, members become fully vested in retirement benefits earned to date. Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. For each month of credited service, the annual service retirement allowance is 2.0% (2.3% police/firefighter) of the average monthly salary for the highest consecutive 42 months.

PERSI issues publicly available stand alone financial reports that include audited financial statements and required supplementary information. These reports may be obtained from PERSI's website www.persi.idaho.gov.

The actuarially determined contribution requirements of the County and its employees are established and may be amended by the PERSI Board of Trustees. For the year ended June 30, 2013, the required contribution rate as a percentage of covered payrolls for members was 6.23% for general members and 7.69% for police/firefighters. The employer rate as a percentage of covered payroll was 10.39% for general members and 10.73% for police/firefighter members. The County employer contributions required and paid were \$247,104, \$238,709, and \$243,863 for the three years ended September 30, 2013, 2012, and 2011, respectively.

#### 6. COMPENSATED ABSENCES

The County presently accumulates unused vacation days and compensatory time calculated on an individual basis according to an employee's total years worked and total hours per week worked. All accumulated vacation time and compensatory time represents a potential liability to the County.

	10/1/2012		Increase		Decrease		9/30/2013		Current
Governmental Activities	\$	70,140	\$	98,739	\$	(92,235)	\$	76,644	\$ 38,324

Notes to Financial Statements For the Year Ended September 30, 2013

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#### 7. LEASE COMMITMENTS

The County entered into a lease for 40 acres of land in April 2005. The lease is for 120 months ending May 2014.

The County also entered into a lease for a copier in September 2011. The lease is for 60 months ending August 2015.

Future minimum lease payments are as follows:

Year Ending	
September 30,	 Amount
2014	\$ 32,008
2015	31,804
2016	29,560
2015	28,428
	\$ 121,800

Rent expenditures for the year ended September 30, 2013, were \$50,308.

#### 8. DEFERRED COMPENSATION PLAN

Permanent employees of the County may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until withdrawal at a later date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

The County has no liability for losses under the plan but it does have the obligation of due care in selecting the third party administrator. For the year ended September 30, 2013, the County made no employer contributions to the plan.

#### 9. OTHER POST-EMPLOYMENT BENEFITS

The County's Post-Retirement Healthcare Plan is a single-employer defined benefit healthcare plan administered by GemPlan. GemPlan contracts with Blue Cross of Idaho to provide medical and prescription drug insurance benefits to eligible retirees and their eligible dependents. A retiree who retires while participating in the Public

Notes to Financial Statements For the Year Ended September 30, 2013

#### 9. OTHER POST-EMPLOYMENT BENEFITS (continued)

Employee Retirement System of Idaho (PERSI) is eligible to keep the County's health insurance until age 65 or until the retiree is eligible for coverage under Medicare. Retirement eligibility is determined based on a minimum age of 55 with at least five years of service with an employer that participates in PERSI. Retirees are on the same medical plan as the County's active employees. No financial reports, other than the information provided herein, have been issued.

Other post-employment benefits (OPEB) have historically been funded on a pay-as-you-go basis. Under government accounting standards, plan sponsors may set up a trust and pre-fund benefits. There is no requirement to pre-fund benefits. However, if benefits are not pre-funded, a net OPEB obligation is created and will grow over time. The County has not pre-funded these benefits. The contribution requirement of plan members is established by the Board of Commissioners in conjunction with the insurance provider. Monthly contribution rates in effect for retirees under age 65 during fiscal year 2013 were \$498 for a single person or \$980 with a spouse.

Post-employment benefits are determined on an actuarial basis. Actuarial valuations of these benefits were done as of October 1, 2012, and are determined on a prospective basis. The County's plan is considered unfunded, since there are no plan assets. Therefore, the actuarial accrued liability and the unfunded actuarially accrued liability are equal. The unfunded actuarially accrued liability is \$93,694 or 5.1% of covered payroll. The annual required contribution (ARC) for fiscal year 2013 is \$10,903. The ARC is made up of benefits earned in the current period and an amortized portion of the unfunded actuarially accrued liability. The expense and offsetting liability are reflected in the government-wide financial statements. The table below summarizes the OPEB costs.

Annual required contribution	\$ 10,903
Interest on net OPEB obligation	790
ARC adjustment with interest	(1,070)
Estimated employer contribution	 (7,110)
Increase in net OPEB obligation	3,513
Net OPEB obligation - beginning of year	 17,548
Net OPEB obligation - end of year	\$ 21,061

The County's annual OPEB cost, the percentage of annual OPEB cost to be contributed to the plan, and the net OPEB obligation for the current and two preceding fiscal years are as follows:

Notes to Financial Statements For the Year Ended September 30, 2013

9. OTHER POST-EMPLOYMENT BENEFITS (continued)

			Estimated		
			Contribution		
			as a % of		
Year Ending	1	Annual	Annual	Ne	et OPEB
September 30,	<b>OPEB Cost</b>		OPEB Cost	Obligation	
2013	\$	10,623	67%	\$	21,061
2014		10,552	81%		23,089
2015		10,498	99%		23,205

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision, as actual results are compared with past expectations and new estimates are made about the future.

The required schedule of funding progress immediately following the notes is intended to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of calculations.

In the October 1, 2012, actuarial valuation the Projected Unit Credit actuarial cost method was used. The actuarial assumptions included a 4.5% discount rate assuming the County will fund the retirement benefit on a pay-as-you-go basis. The valuation assumes 30% of eligible retirees and, of that 30%, 25% of their spouses will participate in the plan; an initial annual healthcare cost trend rate of 8%, decreasing gradually over sixteen years until reaching an ultimate rate of 5%; and the UAAL is being amortized as a level dollar of projected payrolls over a thirty year period on a closed basis.

Notes to Financial Statements For the Year Ended September 30, 2013

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#### 10. OTHER COMMITMENTS

The County currently holds several credit cards with a combined credit limit of \$26,000. As of September 30, 2013, \$1,785 of the available credit was in use.

#### 11. RISK MANAGEMENT

The County is exposed to a considerable number of risks of loss including, but not limited to, a) damage to and loss of property and contents, b) employee torts, c) professional liabilities, i.e. errors and omissions, d) environmental damage, e) worker's compensation, i.e. employee injuries, and f) medical insurance costs of its employees. Commercial insurance policies are purchased to transfer the risk of loss for property and content damage, employee torts, and professional liabilities.

#### 12. RELATED ORGANIZATIONS

The Owyhee County Historical Society (a nonprofit organization) preserves and displays historical artifacts of the County. In return, the County provides use of a building, payment of utilities, and payment of the payroll and related benefits of the Museum Director. The amounts paid for the Society consist of the expenditures in the Historical Society fund (a nonmajor special revenue fund), which amounted to \$60,621.

#### 13. TRANSFERS

Transfer activity for the year was as follows:

\$ 7,800 From the General fund to nonmajor funds to cover operational expenses.



# Owyhee County, Idaho Schedule of Funding Progress For the Year Ended September 30, 2013

			Unfunded			UAAL
			Actuarial			as a %
	Actuarial	Actuarial	Accrued			of
Valuation	Value of	Accrued	Liabilities	Funded	Covered	Covered
Date	Assets	Liabilities	(UAAL)	Ratio	Payroll	Payroll
10/1/2009	\$ 0	\$ 93,694	\$ 93,694	0%	\$ 1,824,000	5.1%

# Budgetary (GAAP Basis) Comparison Schedule General Fund For the Year Ended September 30, 2013

	Budgeted	d Amounts		
	Original	Final	Actual	Variance
Revenues				
Property Taxes	\$ 1,064,256	\$ 1,064,256	\$ 1,082,676	\$ 18,420
Intergovernmental	1,963,785	1,963,785	1,975,266	11,481
Grants and Contributions	101,000	101,000	65,373	(35,627)
Charges for Services	527,119	527,119	572,032	44,913
Other Revenues	225,004	225,004	143,334	(81,670)
Interest Earned	65,000	65,000	49,851	(15,149)
Total Revenues	3,946,164	3,946,164	3,888,532	(57,632)
Fynanditura				
Expenditures Current:				
Salaries	2,080,193	2,080,193	1,901,724	178,469
Benefits	832,705	832,705	720,273	112,432
Operating Expenses	1,364,766	1,364,766	1,099,736	265,030
Capital Outlay	118,500	118,500	91,376	27,124
Total Expenditures	4,396,164	4,396,164	3,813,109	583,055
Evene (Deficiency) of Boyonyas				
Excess (Deficiency) of Revenues Over Expenditures	(450,000)	(450,000)	75,423	525,423
Over Experiences	(430,000)	(400,000)	70,420	020,420
Other Financing Sources (Uses)				
Sale of Assets	-	-	6,640	6,640
Change in Fair Market Value of				
Investments	-	-	(168,428)	(168,428)
Transfers In	-	-	-	-
Transfers Out	<u> </u>		(7,800)	(7,800)
Total Other Financing Sources	_		(169,588)	(169,588)
Net Change in Fund Balances	(450,000)	(450,000)	(94,165)	355,835
Fund Balances - Beginning	450,000	450,000	2,768,386	2,318,386
Fund Balances - Ending	\$ -	\$ -	\$ 2,674,221	\$ 2,674,221
· · · · · · · · · · · · · · · · · · ·	<u> </u>	т	<u> </u>	<u> </u>

# Budgetary (GAAP Basis) Comparison Schedule Road and Bridge For the Year Ended September 30, 2013

	Budgeted Amounts						
	(	Original		Final	Actual	Variance	
Revenues							
Property Taxes	\$	366,898	\$	366,898	\$ 373,510	\$	6,612
Intergovernmental		988,068		988,068	941,734		(46,334)
Grants and Contributions		-		-	-		-
Charges for Services		31,122		31,122	31,096		(26)
Other Revenues		-			2,776		2,776
Total Revenues		1,386,088		1,386,088	1,349,116		(36,972)
				_			
Expenditures							
Current:							
Salaries		300,853		300,853	262,680		38,173
Benefits		133,054		133,054	110,743		22,311
Operating Expenses		976,871		976,871	660,039		316,832
Capital Outlay		165,000		165,000	160,684		4,316
Total Expenditures		1,575,778		1,575,778	1,194,146		381,632
Net Change in Fund Balances		(189,690)		(189,690)	154,970		344,660
Fund Balances - Beginning		189,690		189,690	619,300		429,610
Fund Balances - Ending	\$	-	\$	-	\$ 774,270	\$	774,270

# Budgetary (GAAP Basis) Comparison Schedule Indigent and Charity For the Year Ended September 30, 2013

	Budgeted	Amounts			
	Original	Final	Actual	Variance	
Revenues					
Property Taxes	\$ 153,945	\$ 153,945	\$ 250,063	\$ 96,118	
Intergovernmental	105,000	105,000	69,314	(35,686)	
Charges for Services	-	-	-	-	
Other Revenues	138,839	138,839	84,202	(54,637)	
Total Revenues	397,784	397,784	403,579	5,795	
Expenditures					
Current:					
Salaries	27,391	27,391	27,131	260	
Benefits	12,468	12,468	12,274	194	
Operating Expenses	482,925	482,925	389,723	93,202	
Capital Outlay					
Total Expenditures	522,784	522,784	429,128	93,656	
Net Change in Fund Balances	(125,000)	(125,000)	(25,549)	99,451	
Fund Balances - Beginning	125,000	125,000	260,879	135,879	
Fund Balances - Ending	\$ -	\$ -	\$ 235,330	\$ 235,330	

Notes to Required Supplementary Information For the Year Ended September 30, 2013

1. OPEB TRENDS

Future schedules may present factors that significantly affect the identification of trends in the amounts reported, such as changes in benefit provisions, the size or composition of the employee group covered by the plan, or the actuarial methods and assumptions used. Prior year amounts will not be restated.

#### 2. BUDGETS AND BUDGETARY ACCOUNTING

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Prior to September 1, the County Clerk and County Commissioners prepare a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted at the County Courthouse to obtain taxpayer comments.
- C. Prior to October 1, the budget is legally enacted through passage of an ordinance.
- D. The County is authorized to transfer budgeted amounts between departments within any fund; however, no revision can be made to increase the overall tax supported funds except when federal or state grants are approved. The County, however, must follow the same budgetary procedures as they followed when the original budget was approved.
- E. Formal budgetary integration is employed as a management control device during the year for the General fund and Special Revenue funds.
- F. The budget for the General fund and Special Revenue funds are adopted on a basis consistent with generally accepted accounting principles.
- G. Expenditures may not legally exceed budgeted appropriations at the fund level.
- H. The County does not use the encumbrance method of accounting.



Supplemental Schedule of Revenues by Source
- Budget (GAAP Basis) and Actual - General Fund
For the Year Ended September 30, 2013

	Budget		Actual		Variance	
Revenues Property Taxes		1,064,256		1,082,676		18,420
Intergovernmental		1,963,785		1,975,266		11,481
Grants and Contributions		101,000		65,373		(35,627)
Charges for Services		527,119		572,032		44,913
Other Revenues		225,004		143,334		(81,670)
Interest Earned		65,000		49,851		(15,149)
Disposition of Assets		-		6,640		6,640
Change in Fair Market Value of Investments		-		(168,428)		(168,428)
Total Revenues	\$	3,946,164	\$	3,726,744	\$	(219,420)

Supplemental Schedule of Expenditures by Object of Expenditure
- Budget (GAAP Basis) and Actual - General Fund
For the Year Ended September 30, 2013

	Budget	Actual			Variance	
Clerk/Auditor					_	
Salaries	\$ 243,714	\$	224,329	\$	19,385	
Benefits	93,805		90,678		3,127	
Operating Expenses	7,780		5,398		2,382	
	 345,299		320,405		24,894	
Assessor					_	
Salaries	170,064		165,374		4,690	
Benefits	69,585		66,749		2,836	
Operating Expenses	14,700		7,963		6,737	
	255,849		240,086		15,763	
Treasurer/Tax Collector					_	
Salaries	98,137		90,777		7,360	
Benefits	39,640		33,018		6,622	
Operating Expenses	11,750		7,785		3,965	
	149,527		131,580		17,947	
Sheriff					_	
Salaries	675,015		586,808		88,207	
Benefits	257,863		210,998		46,865	
Operating Expenses	269,000		267,617		1,383	
Capital Outlay	 55,000		55,000			
	1,256,878		1,120,423		136,455	
Commissioners						
Salaries	71,979		71,979		-	
Benefits	33,801		33,105		696	
Operating Expenses	90,750		55,000		35,750	
	 196,530		160,084		36,446	
Coroner						
Salaries	20,000		20,045		(45)	
Benefits	10,228		10,087		141	
Operating Expenses	 27,800		22,562		5,238	
	 58,028		52,694		5,334	
Prosecuting Attorney						
Salaries	147,003		141,951		5,052	
Benefits	38,145		38,054		91	
Operating Expenses	17,325		15,205		2,120	
	 202,473		195,210		7,263	

Supplemental Schedule of Expenditures by Object of Expenditure
- Budget (GAAP Basis) and Actual - General Fund
For the Year Ended September 30, 2013
(continued)

	Budget	Actual	Variance
<b>Buildings and Grounds</b>			_
Salaries	31,027	28,807	2,220
Benefits	13,329	11,255	2,074
Operating Expenses	116,000	101,643	14,357
Capital Outlay	20,000	20,000	-
	180,356	161,705	18,651
Civil Defense			_
Operating Expenses	1,000	-	1,000
Capital Outlay	40,000	14,426	25,574
·	41,000	14,426	26,574
County Agent			
Salaries	68,844	64,871	3,973
Benefits	26,891	24,258	2,633
Operating Expenses	34,100	33,133	967
Capital Outlay	2,000	1,950	50
·	131,835	124,212	7,623
Taxing District Elections			
Salaries	26,325	26,325	-
Benefits	22,276	15,834	6,442
Operating Expenses	14,774	21,453	(6,679)
	63,375	63,612	(237)
Elections			<u> </u>
Salaries	12,500	10,612	1,888
Operating Expenses	13,750	5,525	8,225
	26,550	16,137	10,413
Building Department			<u> </u>
Salaries	24,590	21,300	3,290
Benefits	15,595	10,677	4,918
Operating Expenses	51,992	16,259	35,733
	92,177	48,236	43,941
Planning and Zoning			
Salaries	38,100	38,232	(132)
Benefits	17,302	14,173	3,129
Operating Expenses	13,645	7,437	6,208
	69,047	59,842	9,205

Supplemental Schedule of Expenditures by Object of Expenditure
- Budget (GAAP Basis) and Actual - General Fund
For the Year Ended September 30, 2013
(continued)

	Budget	Actual	Variance
General			_
Operating Expenses	361,300	236,897	124,403
	361,300	236,897	124,403
Technology			
Operating Expenses	159,100	136,344	22,756
	159,100	136,344	22,756
Jail			
Salaries	452,895	410,314	42,581
Benefits	193,945	161,387	32,558
Operating Expenses	160,000	159,515	485
	806,840	731,216	75,624
Total Expenditures	\$ 4,396,164	\$ 3,813,109	\$ 583,292

#### Combining Balance Sheet - Nonmajor Governmental Funds September 30, 2013

	Bond Airport Redemption		County Court	County Fair	Fair Grounds
Assets Cash and Cash Equivalents Property Taxes Receivable Prepaid Items	\$ 24,062 - -	\$ 34 - -	\$ 196,317 3,250	\$ 18,309 1,905	\$ 18,749 2,096
Total Assets	\$ 24,062	\$ 34	\$ 199,567	\$20,214	\$ 20,845
Liabilities Salaries and Benefits Payable Warrants and Accounts Payable Deferred Revenue  Total Liabilities	\$ - - - -	\$ - - -	\$ - 11,463 3,266 14,729	\$ 479 217 1,925 2,621	\$ - 1,625 2,122 3,747
Fund Balances Nonspendable - Prepaid Items Restricted	24,062	- 34	- 184,838	- 17,593	- 17,098
Total Fund Balances	24,062	34	184,838	17,593	17,098
Total Liabilities and Fund Balances	\$ 24,062	\$ 34	\$ 199,567	\$20,214	\$ 20,845

Combining Balance Sheet - Nonmajor Governmental Funds September 30, 2013 (continued)

	Probation	Health Historical tion County Society		Junior College	Pest
Assets Cash and Cash Equivalents Property Taxes Receivable Prepaid Items	\$ 37,420 5,150 1,658	\$10,028 2,154 -	\$ 10,326 2,350 553	\$ 91,612 - -	\$ 2,933 61 -
Total Assets	\$ 44,228	\$12,182	\$ 13,229	\$ 91,612	\$ 2,994
Liabilities Salaries and Benefits Payable Warrants and Accounts Payable Deferred Revenue  Total Liabilities	\$ 2,352 5,795 5,252 13,399	\$ - - 2,186 2,186	\$ 772 1,393 2,390 4,555	\$ - - -	\$ - - 62 62
Fund Balances Nonspendable - Prepaid Items Restricted  Total Fund Balances	1,658 29,171 30,829	9,996 9,996	553 8,121 8,674	91,612 91,612	2,932 2,932
Total Liabilities and Fund Balances	\$ 44,228	\$12,182	\$ 13,229	\$ 91,612	\$ 2,994

Combining Balance Sheet - Nonmajor Governmental Funds September 30, 2013 (continued)

	Re	evaluation	Solid ation Waste Tort		Tort	Veterans Memorial		Weeds		
Assets Cash and Cash Equivalents	\$	141,096	\$ ^	157,967	\$	73,728	\$	3,837	\$	1,201
Property Taxes Receivable Prepaid Items		8,065 1,658		21,690 28		5,356 -		51 -		46 <u>-</u>
Total Assets	\$	150,819	\$ ^	179,685	\$	79,084	\$	3,888	\$	1,247
Liabilities Salaries and Benefits Payable Warrants and Accounts Payable Deferred Revenue	\$	2,581 2,882 8,189	\$	931 21,617 21,638	\$	29 142 5,421	\$	- 1,200 50	\$	- 185 44
Total Liabilities		13,652		44,186		5,592		1,250		229
Fund Balances Nonspendable - Prepaid Items Restricted		1,658 135,509	,	28 135,471		- 73,492		- 2,638		- 1,018
Total Fund Balances		137,167	•	135,499		73,492		2,638		1,018
Total Liabilities and Fund Balances	\$	150,819	\$ ^	179,685	\$	79,084	\$	3,888	\$	1,247

#### Combining Balance Sheet - Nonmajor Governmental Funds September 30, 2013 (continued)

		Economic						
	911	Co	County Vessel		evelopment		Total	
Assets Cash and Cash Equivalents Property Taxes Receivable Prepaid Items	\$ 90,414 - -	\$	24,308 - -	\$	11,100 - 553	\$	913,441 52,174 4,450	
Total Assets	\$ 90,414	\$	24,308	\$	11,653	\$	970,065	
Liabilities Salaries and Benefits Payable Warrants and Accounts Payable Deferred Revenue	\$ - 2,745 -	\$	- 10,950 -	\$	872 909 -	\$	8,016 61,123 52,545	
Total Liabilities	2,745		10,950		1,781		121,684	
Fund Balances Nonspendable - Prepaid Items Restricted	- 87,669		- 13,358		553 9,319		4,450 843,931	
Total Fund Balances	87,669		13,358		9,872		848,381	
Total Liabilities and Fund Balances	\$ 90,414	\$	24,308	\$	11,653	\$	970,065	

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds For the Year Ended September 30, 2013

	Airport	Bond County irport Redemption Court		County Fair	Fair Grounds
Revenues	•	•			
Property Taxes	\$ -	\$ -	\$ 113,007	\$ 43,842	\$ 48,220
Intergovernmental	-	-	32,145	12,317	19,568
Grants and Contributions	-	-	-	-	-
Charges for Services	-	-	27,701	-	-
Other Revenues		-	4,541	-	
Total Revenues	-	-	177,394	56,159	67,788
Expenditures					
Current:					
Salaries	-	-	-	17,558	-
Benefits	-	-	-	-	-
Operating Expenses	-	-	125,730	26,170	9,725
Capital Outlay		-	-	-	43,570
Total Expenditures	_	-	125,730	43,728	53,295
·			·	·	
Excess (Deficiency) of Revenues					
Over Expenditures		-	51,664	12,431	14,493
Other Financing Sources (Uses)					
Transfers In	-	-	-	-	-
Transfers Out	-	-	-	-	
Total Other Financing Sources		-		-	
Not Change in Frend Balances			E4 CC4	40 404	4.4.400
Net Change in Fund Balances	-	-	51,664	12,431	14,493
Fund Balances - Beginning	24,062	34	133,174	5,162	2,605
Fund Balances - Ending	\$ 24,062	\$ 34	\$ 184,838	\$ 17,593	\$ 17,098

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds For the Year Ended September 30, 2013 (continued)

	<u> Pı</u>	obation	Health County	Historical Society	Junior College	Pest
Revenues						
Property Taxes	\$	87,577	\$ 46,048	\$ 41,230	\$ -	\$ 151
Intergovernmental		24,746	12,899	11,404	51,405	-
Grants and Contributions		64,051	-	5,305	-	-
Charges for Services		16,496	-	_	-	-
Other Revenues		4,610	-	-	-	
Total Revenues		197,480	58,947	57,939	51,405	151
		,	, -	- ,	,	
Expenditures						
Current:						
Salaries		104,820	-	36,261	-	-
Benefits		41,529	-	14,142	-	-
Operating Expenses		36,632	51,871	18,341	29,250	3,200
Capital Outlay		-	-	-	-	
Total Expenditures		182,981	51,871	68,744	29,250	3,200
Excess (Deficiency) of Revenues						
Over Expenditures		14,499	7,076	(10,805)	22,155	(3,049)
Other Financing Sources (Uses)						
Transfers In		7,800	_	_	_	_
Transfers Out		- ,000	_	_	_	_
Total Other Financing Sources		7,800	-	-	-	-
Net Change in Fund Balances		22,299	7,076	(10,805)	22,155	(3,049)
Ca.igo iii i ana Balaii000		,_00	1,010	(10,000)	22,100	(3,010)
Fund Balances - Beginning		8,530	2,920	19,479	69,457	5,981
Fund Balances - Ending	\$	30,829	\$ 9,996	\$ 8,674	\$ 91,612	\$ 2,932

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds For the Year Ended September 30, 2012 (continued)

		Solid		Veterans			
	Revaluation	Waste	Tort	Memorial	Weeds		
Revenues							
Property Taxes	\$ 165,762	\$ 237,746	\$ 103,059	\$ 919	\$ 816		
Intergovernmental	46,293	5,797	28,840	258	-		
Grants and Contributions	-	-	-	-	-		
Charges for Services	-	531	-	-	21,229		
Other Revenues		14,966	1,000	-			
Total Revenues	212,055	259,040	132,899	1,177	22,045		
Expenditures							
Current:	10E 010	62.402	0.740		04.646		
Salaries Benefits	105,812 41,382	63,182 14,937	9,742 46	-	21,616 4,944		
Operating Expenses	23,591	207,081	102,421	1,199	23,619		
Capital Outlay	23,391	10,050	102,421	1,199	23,019		
Capital Callay	_	10,000					
Total Expenditures	170,785	295,250	112,209	1,199	50,179		
Excess (Deficiency) of Revenues							
Over Expenditures	41,270	(36,210)	20,690	(22)	(28,134)		
Other Financing Sources (Uses)							
Transfers In	_	-	_	_	_		
Transfers Out	-	-	-	-	-		
Total Other Financing Sources		-	-	-	-		
Net Change in Fund Balances	41,270	(36,210)	20,690	(22)	(28,134)		
Fund Balances - Beginning	95,897	171,709	52,802	2,660	29,152		
Fund Balances - Ending	\$ 137,167	\$ 135,499	\$ 73,492	\$ 2,638	\$ 1,018		

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds For the Year Ended September 30, 2013 (continued)

Revenues         911         County Vessel         Development         Total           Property Taxes         \$		Economic							
Property Taxes         S         S         S         888,377           Intergovernmental         -         -         -         245,672           Grants and Contributions         -         -         69,356           Charges for Services         -         -         -         65,957           Other Revenues         100,923         30,000         20,433         176,473           Expenditures           Current:         Salaries         -         -         6,792         365,783           Benefits         -         -         -         1,831         118,811           Operating Expenses         98,494         16,642         1,938         775,904           Capital Outlay         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues           Over Expenditures         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)           Transfers In         -         -         -         -         -         -         -         -         -         -         -			911	С	county Vessel	De	evelepment		Total
Intergovernmental	Revenues								
Grants and Contributions         -         -         -         69,356           Charges for Services         -         -         -         65,957           Other Revenues         100,923         30,000         20,433         1,745,835           Expenditures         Current:           Salaries         -         -         6,792         365,783           Benefits         -         -         1,831         118,811           Operating Expenses         98,494         16,642         1,938         775,904           Capital Outlay         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         Transfers In         -         -         -         -         7,800           Transfers Out         -         -         -         -         -         -         -         -         -         -         -         -         -         -<	Property Taxes	\$	-	\$	-	\$	-	\$	888,377
Charges for Services Other Revenues         -         -         -         -         65,957 Other Revenues           Other Revenues         100,923         30,000         20,433         176,473           Expenditures         Expenditures           Current:         Salaries         -         -         6,792         365,783           Benefits         -         -         6,792         365,783           Benefits         -         -         1,831         118,811           Operating Expenses         98,494         16,642         1,938         775,904           Capital Outlay         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues Over Expenditures         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         Transfers In         -         -         -         -         7,800           Transfers Out         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	Intergovernmental		-		-		-		245,672
Other Revenues         100,923         30,000         20,433         176,473           Total Revenues         100,923         30,000         20,433         1,445,835           Expenditures         Current:             Salaries	Grants and Contributions		-		-		-		69,356
Expenditures         100,923         30,000         20,433         1,445,835           Expenditures         Current:           Salaries         -         -         6,792         365,783           Benefits         -         -         1,831         118,811           Operating Expenses         98,494         16,642         1,938         775,904           Capital Outlay         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         -         -         -         -         7,800           Transfers Out         -         -         -         -         7,800           Total Other Financing Sources         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864	Charges for Services		-		-		-		65,957
Expenditures   Current:   Salaries   Salar	Other Revenues		100,923		30,000		20,433		176,473
Current:       Salaries       -       -       6,792       365,783         Benefits       -       -       1,831       118,811         Operating Expenses       98,494       16,642       1,938       775,904         Capital Outlay       -       -       -       53,620         Total Expenditures       98,494       16,642       10,561       1,314,118         Excess (Deficiency) of Revenues       2,429       13,358       9,872       131,717         Other Financing Sources (Uses)       -       -       -       7,800         Transfers In       -       -       -       -       -         Total Other Financing Sources       -       -       -       -       7,800         Net Change in Fund Balances       2,429       13,358       9,872       139,517         Fund Balances - Beginning       85,240       -       -       -       708,864	Total Revenues		100,923		30,000		20,433		1,445,835
Salaries         -         -         6,792         365,783           Benefits         -         -         1,831         118,811           Operating Expenses         98,494         16,642         1,938         775,904           Capital Outlay         -         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         -         -         -         7,800           Transfers In         -         -         -         -         -           Total Other Financing Sources         -         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         -         708,864	Expenditures								
Benefits         -         -         1,831         118,811           Operating Expenses         98,494         16,642         1,938         775,904           Capital Outlay         -         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         -         -         -         7,800           Transfers In         -         -         -         -         7,800           Total Other Financing Sources         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         -         708,864	Current:								
Operating Expenses         98,494         16,642         1,938         775,904           Capital Outlay         -         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         -         -         -         -         7,800           Transfers In         -         -         -         -         -         -         -         7,800           Total Other Financing Sources         -         -         -         -         7,800         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517         -         -         708,864           Fund Balances - Beginning         85,240         -         -         -         708,864	Salaries		-		-		6,792		365,783
Capital Outlay         -         -         -         53,620           Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues Over Expenditures         2,429         13,358         9,872         131,717           Other Financing Sources (Uses) Transfers In Transfers Out         -         -         -         7,800           Transfers Out         -         -         -         -         -           Total Other Financing Sources         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864	Benefits		-		-		1,831		118,811
Total Expenditures         98,494         16,642         10,561         1,314,118           Excess (Deficiency) of Revenues Over Expenditures         2,429         13,358         9,872         131,717           Other Financing Sources (Uses) Transfers In Transfers Out Total Other Financing Sources         -         -         -         7,800           Total Other Financing Sources         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864	Operating Expenses		98,494		16,642		1,938		775,904
Excess (Deficiency) of Revenues Over Expenditures         2,429         13,358         9,872         131,717           Other Financing Sources (Uses) Transfers In Transfers Out Transfers Out Total Other Financing Sources         -         -         -         7,800           Total Other Financing Sources         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864	Capital Outlay		-		-		-		53,620
Over Expenditures         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         Transfers In         -         -         -         -         7,800           Transfers Out         -         -         -         -         -         -           Total Other Financing Sources         -         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864	Total Expenditures		98,494		16,642		10,561		1,314,118
Over Expenditures         2,429         13,358         9,872         131,717           Other Financing Sources (Uses)         Transfers In         -         -         -         -         7,800           Transfers Out         -         -         -         -         -         -           Total Other Financing Sources         -         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864	Excess (Deficiency) of Payanues								
Transfers In Transfers Out       -       -       -       7,800         Total Other Financing Sources       -       -       -       -       7,800         Net Change in Fund Balances       2,429       13,358       9,872       139,517         Fund Balances - Beginning       85,240       -       -       708,864	•		2,429		13,358		9,872		131,717
Transfers In Transfers Out       -       -       -       7,800         Total Other Financing Sources       -       -       -       -       7,800         Net Change in Fund Balances       2,429       13,358       9,872       139,517         Fund Balances - Beginning       85,240       -       -       708,864	Other Financing Sources (Uses)								
Transfers Out         -         -         -         -         -         -         -         -         -         7,800           Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864	• • • • • • • • • • • • • • • • • • • •		_		_		_		7.800
Net Change in Fund Balances         2,429         13,358         9,872         139,517           Fund Balances - Beginning         85,240         -         -         708,864			_		_		_		-
Fund Balances - Beginning 85,240 - 708,864	Total Other Financing Sources		-		-		-		7,800
	Net Change in Fund Balances		2,429		13,358		9,872		139,517
Fund Balances - Ending \$ 87,669 \$ 13,358 \$ 9,872 \$ 848,381	Fund Balances - Beginning		85,240						708,864
	Fund Balances - Ending	\$	87,669	\$	13,358	\$	9,872	\$	848,381

#### Combining Statement of Fiduciary Assets and Liabilities - Agency Funds September 30, 2013

	5	State of Idaho	Special Taxing County	Mi	scellaneous Trust	Sensitive Species Research
Assets						
Cash and Cash Equivalents Property Taxes Receivable	\$	71,874 -	\$ 88,374 103,871	\$	2,037,617	\$ 49,338 -
Total Assets	\$	71,874	\$ 192,245	\$	2,037,617	\$ 49,338
Liabilities						
Warrants and Accounts Payable	\$	71,874	\$ 15,471	\$	152,984	\$ 8,900
Due to Other Funds or Taxing Units Total Liabilities	\$	71,874	176,774 \$ 192,245	\$	1,884,633 2,037,617	40,438 \$ 49,338

Combining Statement of Fiduciary Assets and Liabilities - Agency Funds (continued)
September 30, 2013

	911 Trust Account	Hazardous Waste	Owyhee County Initiative	Total
Assets Cash and Cash Equivalents Property Taxes Receivable Total Assets	\$ 395,242 - \$ 395,242	\$ 472,064 - \$ 472,064	\$ 3,671 - \$ 3,671	\$ 3,118,180 103,871 \$ 3,222,051
Liabilities			-	
Warrants and Accounts Payable	\$ -	\$ 29,139	\$ -	\$ 278,368
Due to Other Funds or Taxing Units Total Liabilities	395,242 \$ 395,242	442,925 \$ 472,064	3,671 \$ 3,671	2,943,683 \$ 3,222,051





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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Commissioners Owyhee County Murphy, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Owyhee County, Idaho, as of and for the year ended September 30, 2013, and the related notes to the financial statements, which collectively comprise Owyhee County, Idaho's basic financial statements and have issued our report thereon dated January 14, 2014.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Owyhee County, Idaho's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Owyhee County, Idaho's internal control. Accordingly, we do not express an opinion on the effectiveness of Owyhee County, Idaho's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Owyhee County, Idaho's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Zwyfart & Associates PC

Nampa, Idaho March 14, 2014